

### CITY OF ELK GROVE TRAILS COMMITTEE

Mark Mendenhall, Chair Sharon Anderson, Vice Chair Deana Donohue • Mark Doty • Erika Smith



Incorporated July 1, 2000

Web: www.elkgrovecity.org

### SPECIAL MEETING MONDAY, MARCH 15, 2021 AT 6:00 P.M.

Consistent with Executive Order N-35-20 issued on March 21, 2020, by the Governor of the State of California, this meeting will be conducted by teleconference only.

Members of the public who wish to provide public comment, or participate in the meeting either for matters not on the agenda or on a particular matter, are able to join the meeting by registering at:

https://zoom.us/webinar/register/WN n794qAbsSsCBvZPcY8bAUw

### <u>AGENDA</u>

- 1. CALL TO ORDER/ ROLL CALL
- 2. APPROVAL OF AGENDA
- 3. PUBLIC COMMENT

Members of the public may comment on matters that are not included on the agenda that the Trails Committee has jurisdiction over. Each speaker will be limited to one (1) three (3) minute comment opportunity.

- 4. APPROVAL OF MINUTES
  - 4.1 REGULAR MEETING MINUTES OF JANUARY 25, 2021

### 5. DEVELOPMENT PROJECTS/CAPITAL IMPROVEMENT PROJECT REVIEW

The Trails Committee will review and provide input to staff regarding design features of projects as it pertains to the City's Bicycle, Pedestrian and Trails Master Plan.

### 5.1 CIVIC CENTER DRIVE RESTRIPING

City Staff will present information on the resurfacing Civic Center Drive as part of annual pavement management work currently estimated to occur from Bruceville Rd. to Big Horn Blvd. the summer/fall of 2021 and from the eastern edge of District 56 to Laguna Springs Blvd the summer/fall of 2022. As part of this resurfacing, staff has reviewed the striping and is proposing the following changes:

- From Bruceville to Big Horn remove the two way left turn lane and install a 6-foot bike lane with 5-foot buffer class II bike lanes.
- From the eastern edge of District 56 to Laguna Springs remove the two way left turn lane and install parking and 5-foot class II bike lanes.

Recommendation: Review the proposed striping plan and provide feedback to staff.

### PROJECT UPDATES, INFORMATIONAL ITEMS AND PRESENTATIONS

### 6.1 CAPITAL IMPROVEMENT PROGRAM (CIP) 2021-2026

City staff will present information on projects being considered for the five-year CIP, covering fiscal years 2021 to 2026 and will reflect projects programmed in fiscal year 2021-2022 and for future years. These improvements have been planned in conjunction with preparation of the Bicycle, Pedestrian and Trails Master Plan Update which is being presented to the Trails Committee at this same meeting. The following projects are being considered for inclusion in the CIP update:

- Laguna West Mobility Hub.
- North Laguna Creek Area Big Horn Blvd and Franklin Blvd Improvements
  - o Franklin Blvd. Cycle Track Phase 2.
  - o Buffered bike lanes and curb ramp improvements on Big Horn Boulevard
- 2021/2022 City-Wide Curb Ramps Project (include a few trail crossings)
- East Stockton Blvd. Pavement Rehab and Complete Streets

Recommendation: Review the projects for inclusion in the CIP update and provide feedback to staff.

### 6.2 BICYCLE, PEDESTRIAN, AND TRAILS MASTER PLAN UPDATE (WAM006)

The Bicycle, Pedestrian, and Trails Master Plan (BPTMP) updates the 2014 plan to establish a long-term vision for improving walking and bicycling in Elk Grove and identifies a short-term action plan of implementable projects, programs, and policies. The BPTMP provides a strategy to develop citywide walking and bicycling networks that provide access between residential neighborhoods, schools, transit, jobs, and other services. These network improvements are combined with education, encouragement, enforcement, and evaluation programs to provide a holistic approach to improving active transportation in Elk Grove. The report also identifies a plan to implement these projects and programs through prioritization and phasing to ensure implementation is manageable and achievable. **Recommendation:** Review the <u>Bicycle, Pedestrian and Trails Master Plan Public Review Draft</u> and provide feedback to staff.

### 7. FUTURE AGENDA ITEMS

The Trails Committee may provide direction to staff for future agenda items.

### 8. ADJOURNMENT

### ADA COMPLIANCE STATEMENT

In compliance with the Americans with Disabilities Act, if you need special assistance to participate in this meeting, please contact the Secretary at (916) 478-3620 / TTY 888-435-6092. Notification 48 hours prior to the meeting will enable the City to make reasonable arrangements to ensure accessibility to this meeting. Information on the Elk Grove Trails Committee is available on the internet at <a href="http://elkgrovecity.org/trails-committee/index.asp">http://elkgrovecity.org/trails-committee/index.asp</a>

### SPECIAL MEETING MINUTES MONDAY, JANUARY 25, 2021

The meeting was called to order by the Chair at 6:05 p.m. with the following participants:

Trails Committee Members Present: Chair Mark Mendenhall, Vice Chair Sharon Anderson and

Committee Members, Erika Smith And Mark Doty

Trails Committee Members Absent: Deana Donahue

**Staff/Advisory Members:** Sandy Kyles, Planning Secretary Antonio Ablog, Planning Manager

Lana Yoshimura, Community Event Center Manager

Liz Irons, Elk Grove Art Commissioner

Leslie Sandefur, Elk Grove Art Commissioner

### **APPROVAL OF AGENDA**

The Chair suggested moving Item 6.2 before 6.1.

MOTION: M/S Doty/Anderson to approve the agenda as amended to move Item 6.2 before 6.1. The motion passed by the following vote: Ayes: 4 (Anderson, Doty, Mendenhall, Smith); Noes: 0; Absent: 1 (Donahue).

### **PUBLIC COMMENT**

None.

### **APPROVAL OF MINUTES**

MOTION: M/S Anderson/Smith to approve the Regular Meeting Minutes of December 21, 2020 as prepared. The motion passed by the following vote: Ayes: 4 (Anderson, Doty, Mendenhall, Smith); Noes: 0; Absent: 1 (Donohue).

### **DEVELOPMENT/CAPITAL IMPROVEMENT PROJECT REVIEW**

ITEM 5.1 ESPLANADE WEST (POPPY KEYS SOUTHEAST) (EG17-044) AND SOUZA DAIRY DEVELOPMENT AGREEMENT AMENDMENT (PLNG20-056): The proposed Projects located in the Southeast Policy Area (SEPA) consist of Esplanade West – A Community Plan Amendment, SEPA Land Use Plan Amendment, and Tentative Subdivision Map, for approximately 315 units on ±67.1 acres with proposed "active lifestyle" age-restricted community for 55+ year-old homeowners with gated private streets; and Souza Dairy – Amendments to the Development Agreement which relate mostly to the timing of improvements; Community/General Plan Amendment to modify the approved land uses to accommodate an age-restricted residential development (Northeast portion of Souza Dairy Project area).; and Rezone to modify the approved land uses in conjunction with the community/general plan amendments. A Class I trail will be provided at the north boundary of the Souza Dairy Project from Big Horn Boulevard heading west. At the center of the site, this trail will be diverted south approximately 1200 feet around the age-restricted project. The Trail will then head east to Lotz Parkway along the southern edge of the age-restricted development and integrate into the Sterling Meadows Project to the east. The Class-II bike lane along Poppy Ridge Road will continue to be provided. Additionally, a 5' sidewalk within a 21' planter will be provided.

Project Planner Antonio Ablog presented a summary of the staff report and answered questions of the Committee relative to traffic, trail access, and the gated community plan.

Project Applicant Bruce Walters stated that there were requests for a gated community for safety and security purposes.

The Committee understood the plan for the community but expressed disappointment for the loss of the connectivity of the trail.

### **Public Comment:**

Speaker Megan Hinshaw also expressed disappointment that the project would prevent trail access into the neighborhood.

**ITEM 5.2 LAGUNA CREEK TRAIL MURAL (ART COMMISSION PROJECT)** The Elk Grove Art Commission proposed a partnership with the Elk Grove Trails Committee in selecting an artist or team of artists to create a mural located at on the east and west concrete walls of the overpass at Laguna Spring Springs Drive between Swanbrook Court and Starlily Court.

Art Commissioner Liz Irons presented a proposal to increase visual art in City by adding a mural on the walls of the overpass and invited the Trails Committee to partner with the Commission in the selection of the artwork and an artist or team of artists. While the Committee voiced trust in the Art Commission choices and decisions with their choices, Committee member Erika Smith volunteered to join the Commission with the efforts.

**ITEM 5.3 ART INSPIRED TRAIL SIGNAGE (ART COMMIISSION PROJECT):** The Elk Grove Art Commission proposed a partnership with the Elk Grove Trails Committee to add artistic signage along Laguna Creek Trail consisting of quotes made by famous American literary, performing, and visual artist with a reputation of them or their art in the background to enhance the trail experience by promoting conversation, critical thinking, and arts education during walks.

Art Commissioner Leslie Sandefur presented a proposal to add artistic signage along the Laguna Creek Trails and invited the Trails Committee to partner with the Commission to determine the locations of the signs. Members of the Committee suggested the signage be dual purpose by adding way-finding signs and they cautioned placement so not to block nice views. The Committee and Commission agreed that taking pictures and bringing them back to the Committee would be best way to assist with placement. The Committee offered to assist with coping sites.

### PROJECT UPDATES, INFORMATIONAL ITEMS AND PRESENTATIONS

**ITEM 6.2 TRAILS COMMITTEE CHAIR UPDATE:** The Chair provided an update of recent Grant Application support letters consisting of: 1. Grant Line Road through Sheldon Studies; 2. East Stockton, Grant Line Road to Elk Grove-Florin Road; and 3. Franklin Boulevard Cycle Track to Big Horn Boulevard.

Chair Mendenhall reported signing grant application support letters. Public Works Staff Member Kristin Parsons shared that #3 Franklin Boulevard Cycle Track to Big Horn Boulevard is for construction.

The Committee reviewed, acknowledged, and received and filed the update.

**ITEM 6.1 TRAILS COMMITTEE LIST OF PRIORITY ITEMS FOR DISCUSSIONS:** A brief discussion of the below list of possible agenda items as discussed in previous meeting and possible direction to staff for scheduling for future agenda for further discussion; 1. Motorized Vehicle Policy recommendation forward discussion; 2. Bollards on trails discussion; and 3. Review additional CIP Recommendations:

Kristin Parson stated that communications are in motion with Strategic Planning Staff to possibly get the motorized vehicle policy into the trails master plan.

The Committee noted that black bollards on trails are more difficult to see; stated that those next to square curbs can create hazards and requested removal of unnecessary bollards. The Committee requested staff to update Ballard standards, to which Ms. Parsons said she would address with Strategic Plannina Staff.

During the review of additional CIP recommendations, the Committee added and prioritized their minor CIP list in accordance with necessity of Safety. Chair Mendenhall conveyed that he would provide staff with the final list, to which staff stated they would review and report back to the Committee.

### **FUTURE AGENDA ITEMS**

Update on Longleaf Drive and Big Horn Boulevard.

### **ADJOURNMENT**

The meeting adjourned at 7:48 p.m.

Prepared by Secretary, Sandy Kyles

APPROVED:



### TRAILS COMMITTEE STAFF REPORT March 15, 2021



PROJECT: CIVIC CENTER DRIVE RESTRIPING

FILE:

**Location:** Civic Center Drive

**STAFF:** Ryan Chapman, Traffic Engineer

### **INTRODUCTION / BACKGROUND:**

The City will be resurfacing Civic Center Drive as part of annual pavement management work. The work is currently estimated to occur in the following years:

- From Bruceville to Big Horn in the summer/fall of 2021.
- From the eastern edge of District 56 to Laguna Springs in the summer/fall of 2022.

As part of this resurfacing, staff has reviewed the striping and is proposing the following changes.

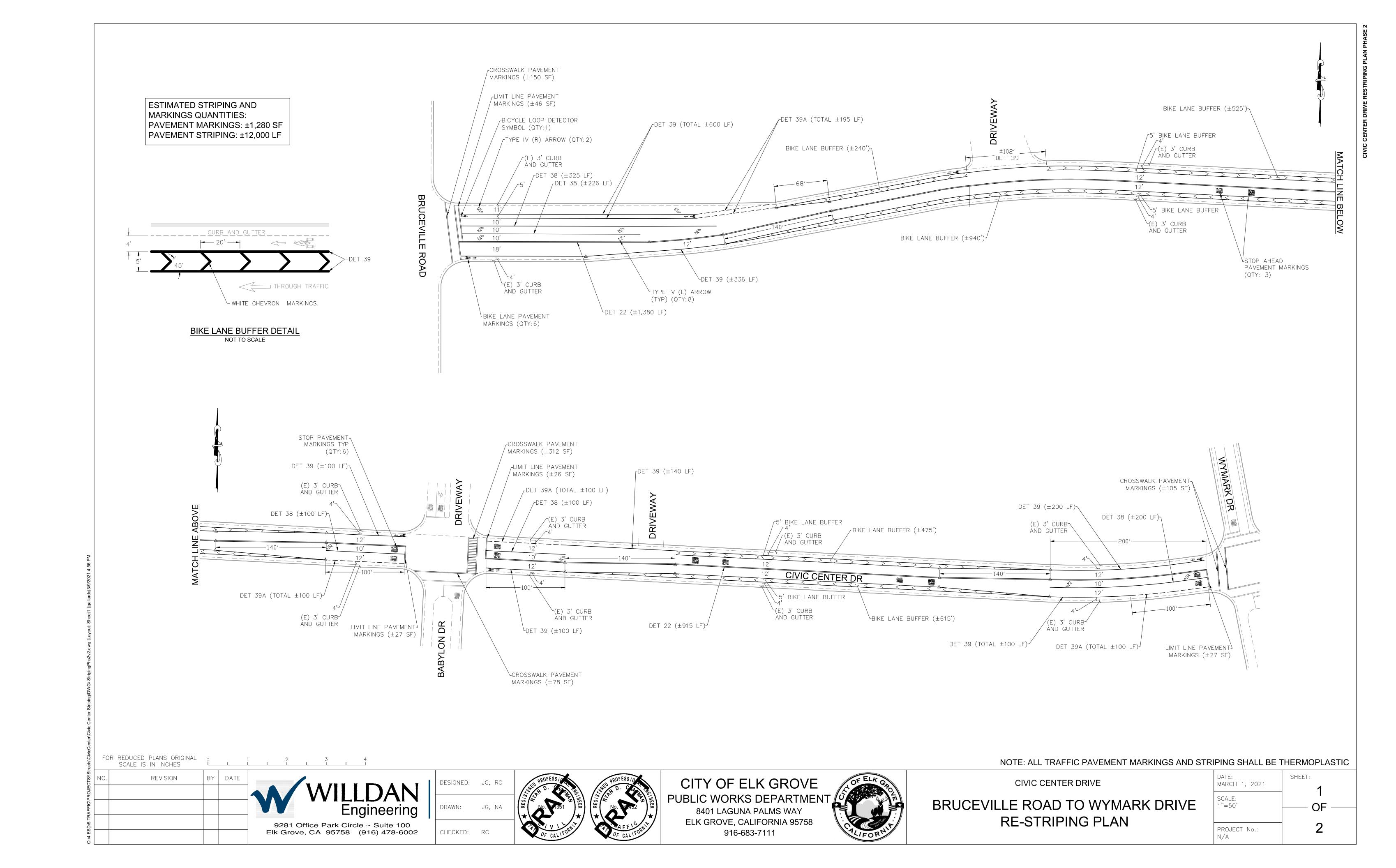
- From Bruceville to Big Horn remove the two way left turn lane and install a 6-foot bike lane with 5-foot buffer class II bike lanes.
- From the eastern edge of District 56 to Laguna Springs remove the two way left turn lane and install parking and 5-foot class II bike lanes.

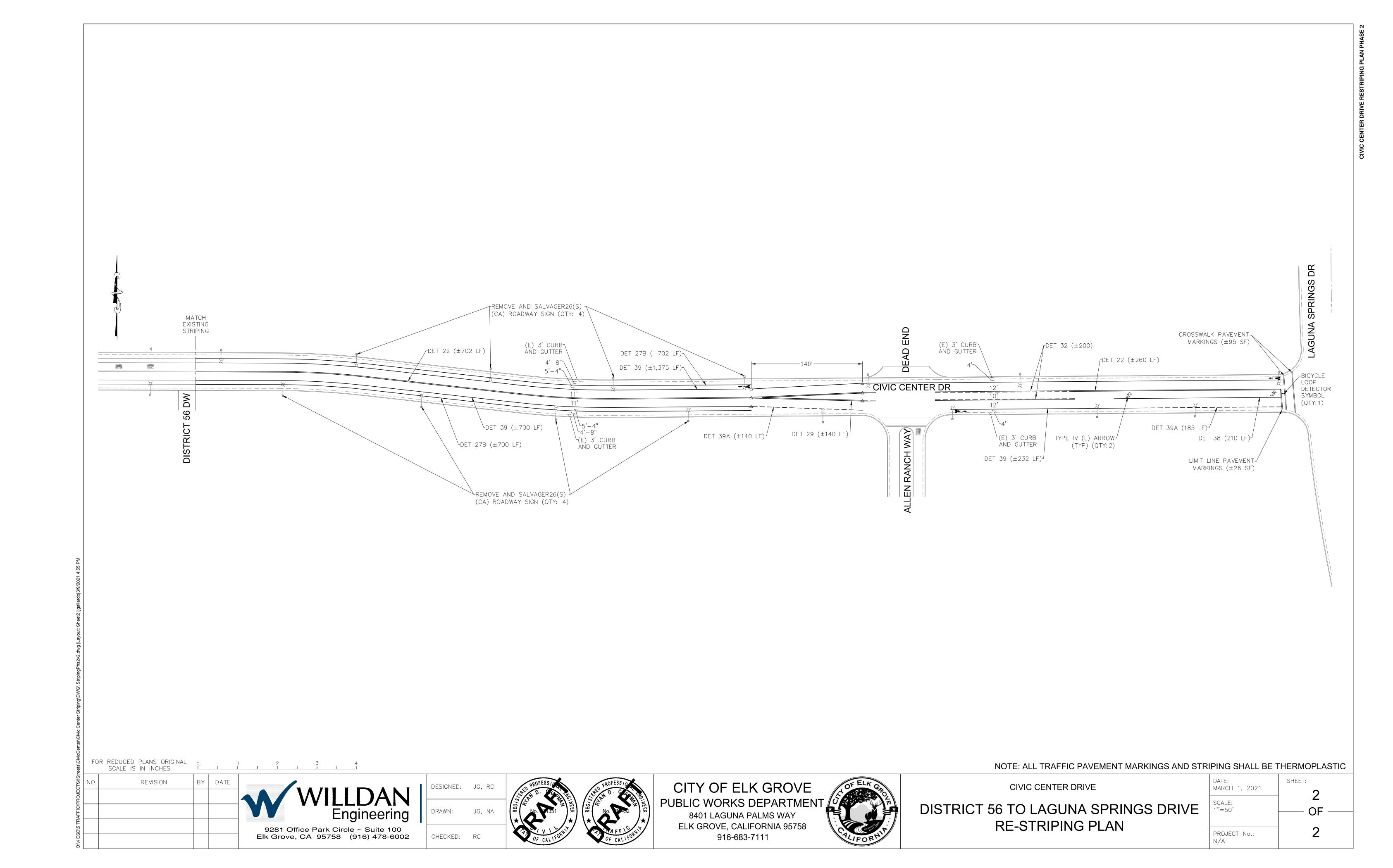
This project will help create a more attractive direct path from District 56 to the west as well as a parallel route to using Elk Grove Boulevard for cyclists in the area.

The proposed changes are shown on the attached striping plan.

### **Staff recommendation:**

Staff is asking the committee to review the proposed striping plan and provide feedback.





### **AGENDA ITEM NO. 6.1**



### TRAILS COMMITTEE STAFF REPORT March 15, 2021



PROJECT: CAPITAL IMPROVEMENT PROGRAM 2021-2026

FILE:

**LOCATION:** Citywide Improvements

**STAFF:** Kevin Bewsey, Kristin Parsons

### INTRODUCTION / BACKGROUND:

The City of Elk Grove Public Works Department (PW) is embarking on an update to the five-year Capital Improvement Program (CIP), which includes projects in the Bicycle, Pedestrian and Trails Master Plan, covering fiscal years 2021 to 2026. This update will reflect projects programmed in fiscal year 2021-2022 and may also include projects programmed for future years should adequate funds be available for these projects. These improvements have been planned in conjunction with preparation of the Bicycle, Pedestrian and Trails Master Plan Update which is being presented to the Trails Committee at this same meeting. The following projects are being considered for inclusion in the CIP update:

- Laguna West Mobility Hub.
- North Laguna Creek Area Big Horn Blvd and Franklin Blvd Improvements
  - o Franklin Blvd. Cycle Track Phase 2.
  - Buffered bike lanes and curb ramp improvements on Big Horn Boulevard
- 2021/2022 City-Wide Curb Ramps Project (include a few trail crossings)
- East Stockton Blvd. Pavement Rehab and Complete Streets

City staff is presenting this informational item to solicit feedback on the projects being considered for the CIP Update and priorities from the perspective of the Trails Committee.

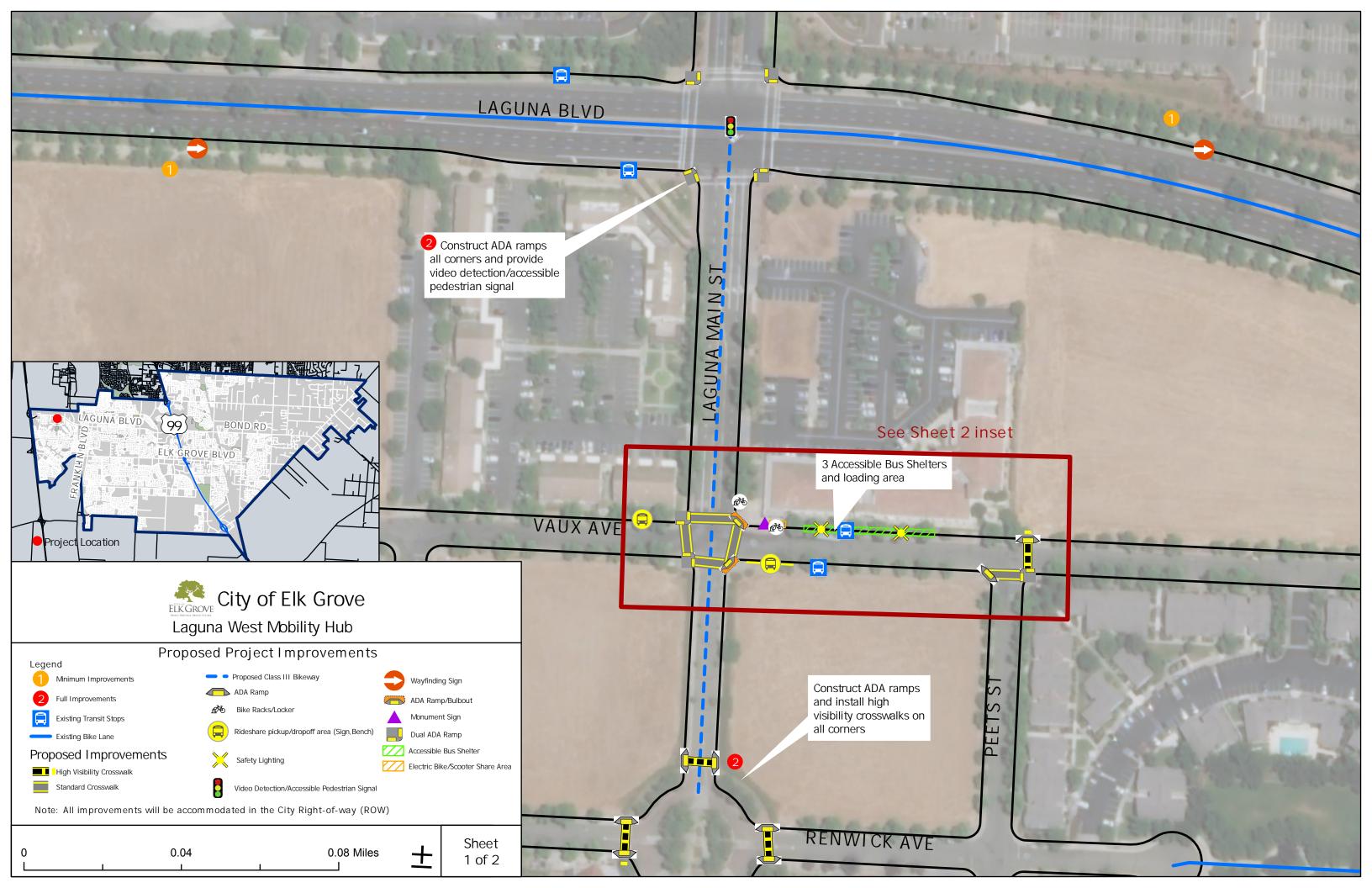
### ATTACHMENT:

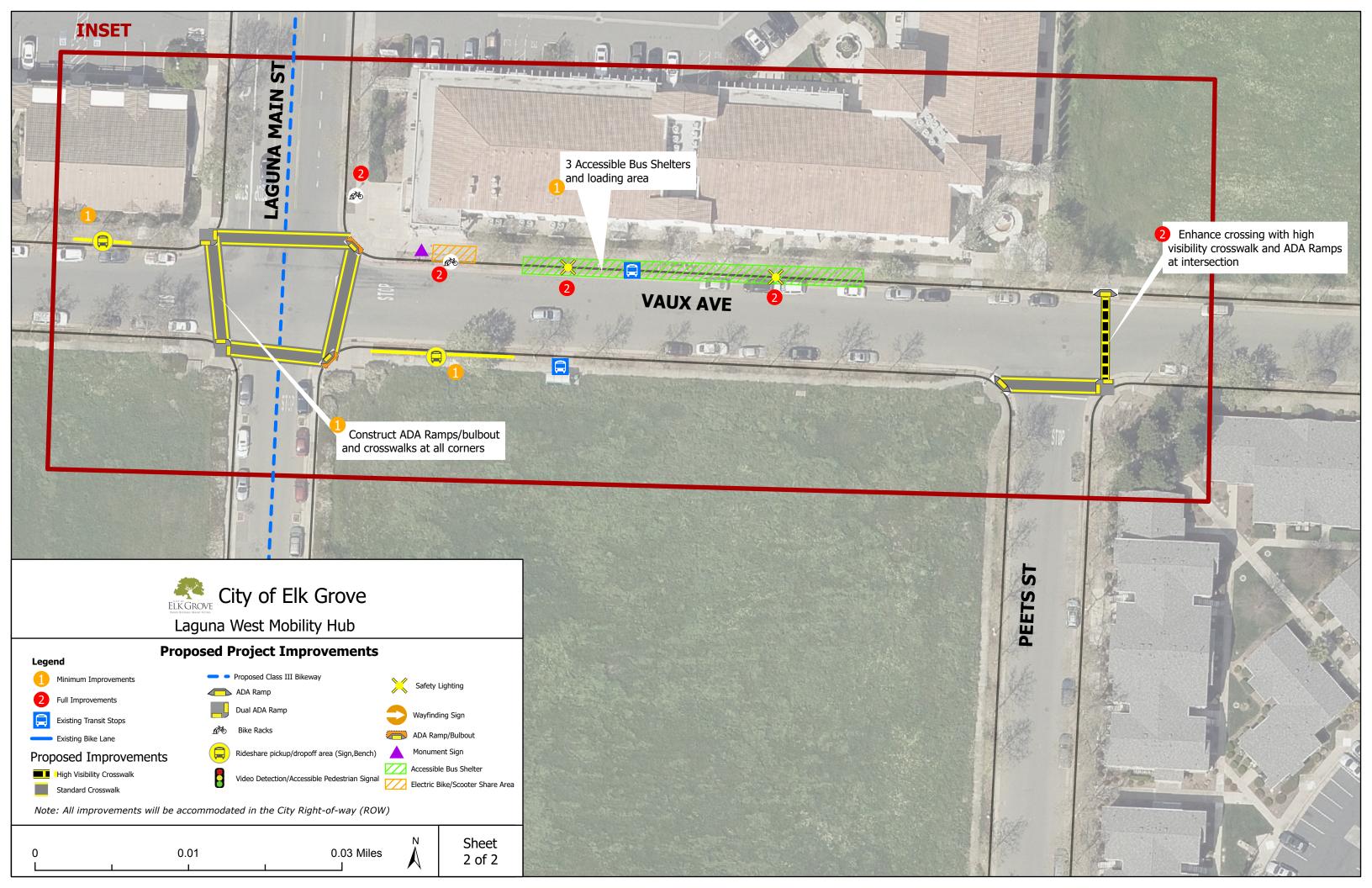
- 1. Exhibit for Laguna West Mobility Hub from 2021 SACOG Regional Funding Round Grant Application
- 2. Exhibit for North Laguna Creek Area Big Horn Blvd and Franklin Blvd Improvements from 2021 SACOG Regional Funding Round Grant Application
- 3. Trails Committee recommended minor projects exhibit
- 4. Exhibit for East Stockton Blvd. Pavement Rehabilitation and Complete Streets Project from 2021 SACOG Regional Funding Round Grant Application

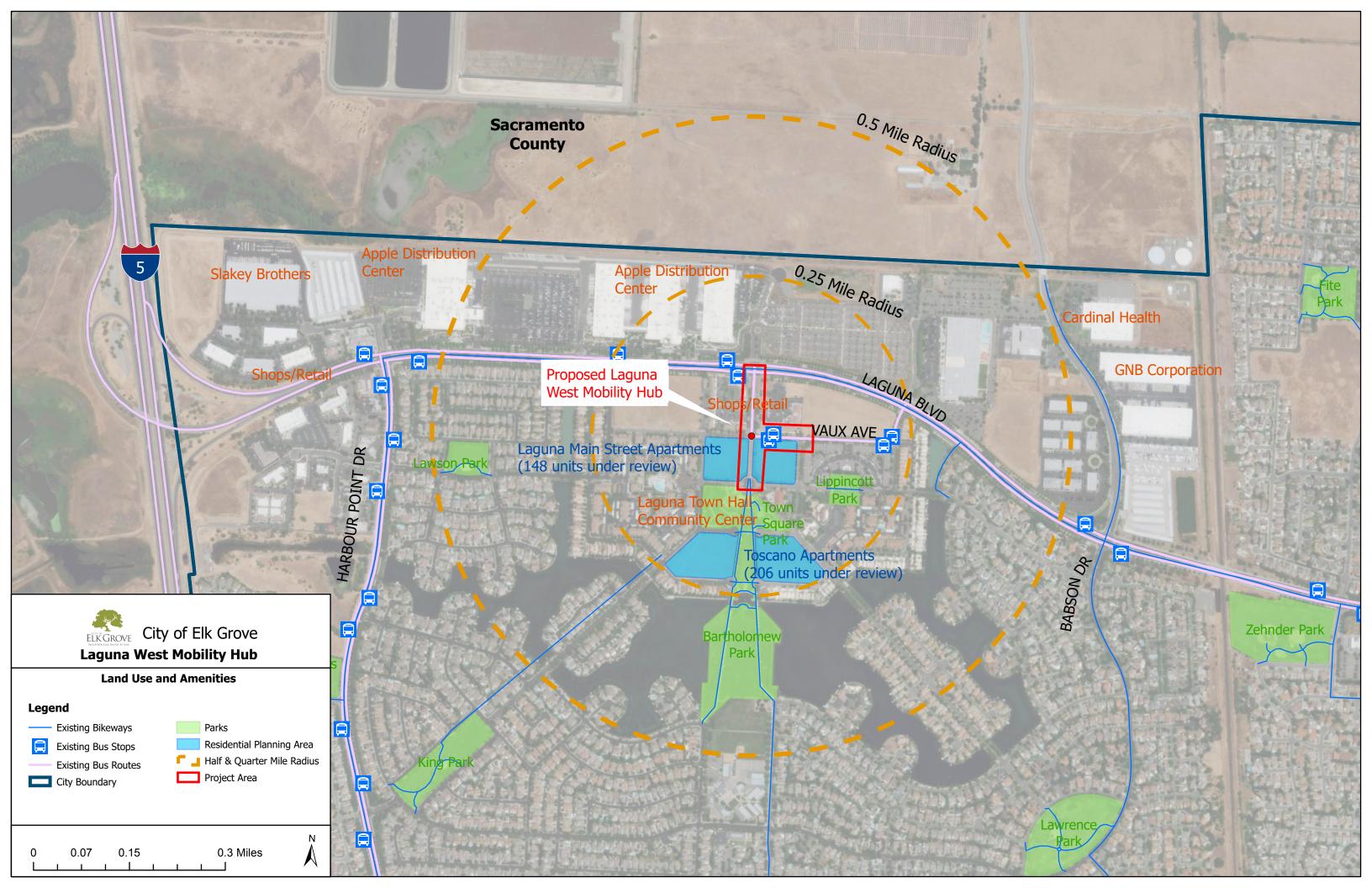
### **STAFF ACTIONS REQUESTED:**

City staff is presenting this informational item to solicit feedback on the project being considered for the CIP Update and priorities from the perspective of the Trails Committee.

### ATTACHMENT 1 Laguna West Mobility Hub





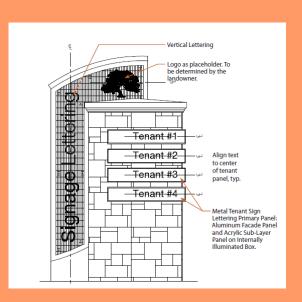




### LAGUNA WEST MOBILITY HUB Proposed Improvements



Proposed transit shelters will provide accessible space/seating, solar lighting, trash bin and shelter from environments



Monument Sign will define the Mobility Hub location and list the various amenities



### LAGUNA WEST MOBILITY HUB Existing Conditions

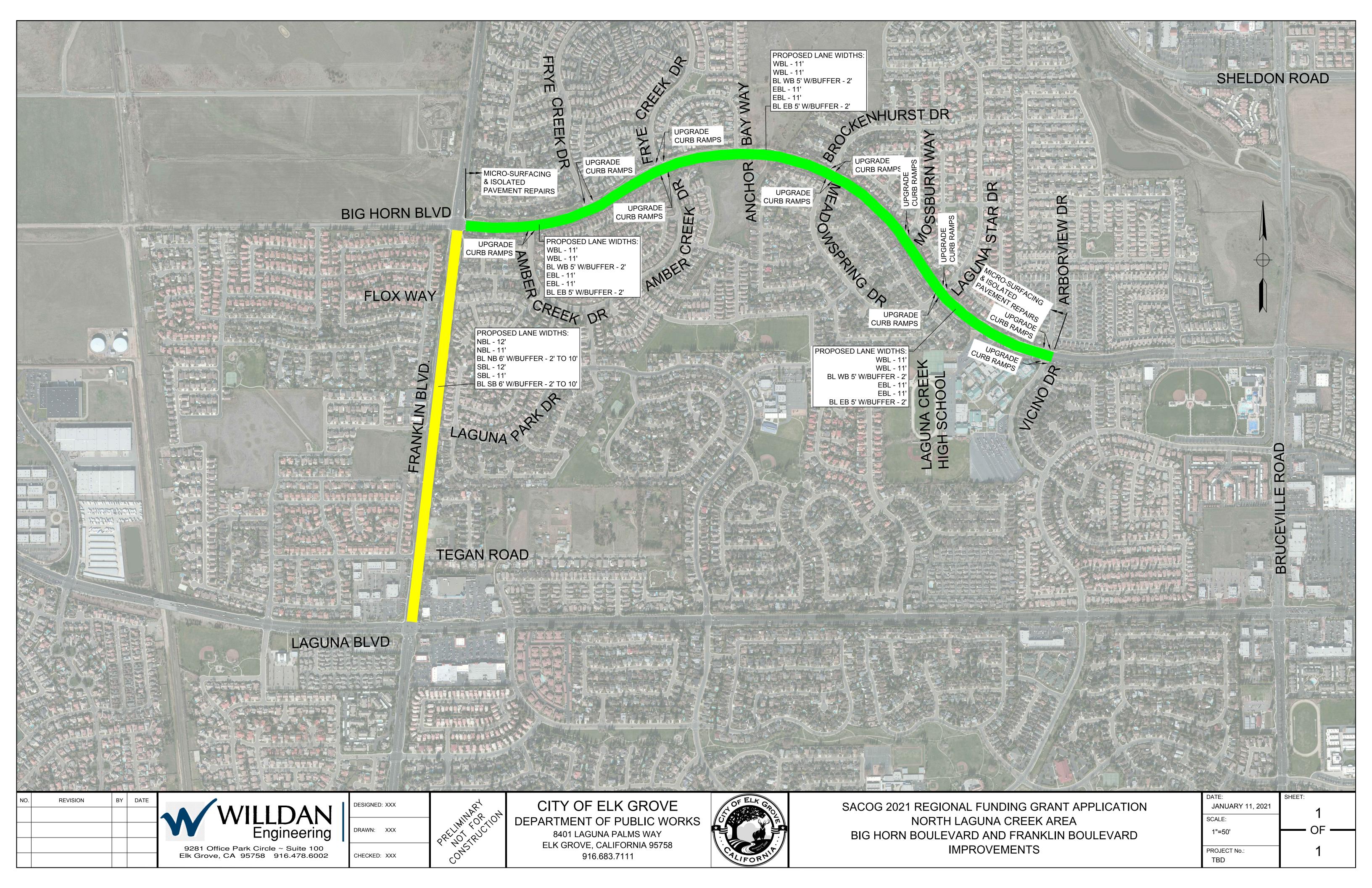




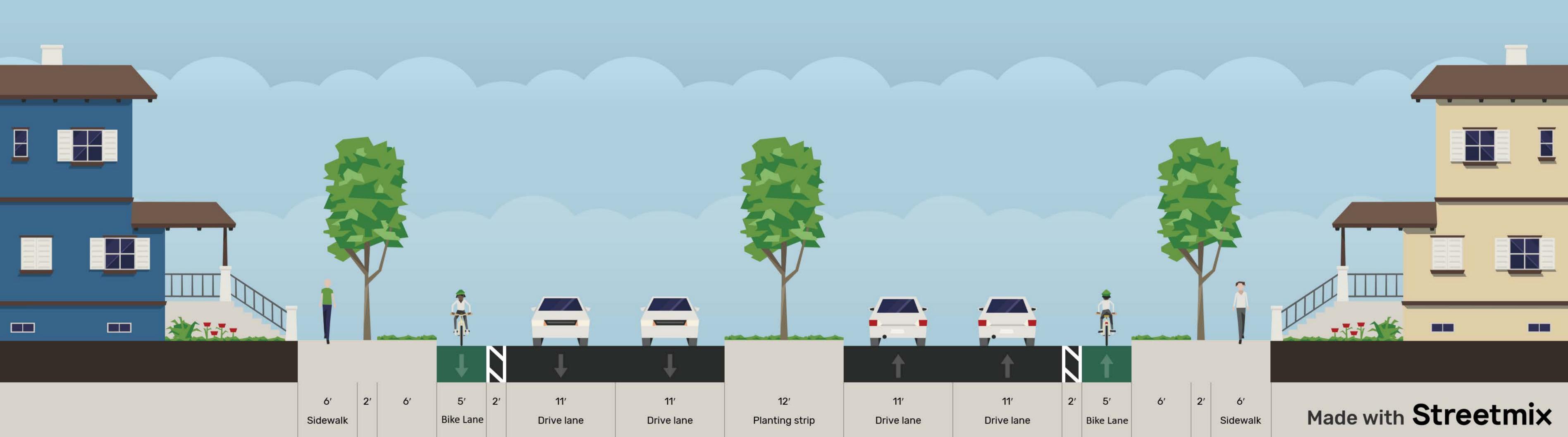




# ATTACHMENT 2 North Laguna Creek Area Big Horn Blvd and Franklin Blvd Improvements



## Big Horn Boulevard



## Franklin Boulevard



# ATTACHMENT 3 Trails Committee recommended minor projects

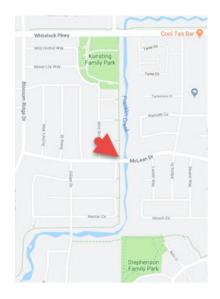
### **Minor CIP Recommendations Log**

Log Date	Log #	Location	Tr System	Project Name	Description	Priority
9/13/20	CW1	Castle Park Drive	Hampton Village	Castle Park & Westpark Gate	Widen and level path	2
9/26/20	EC1	Paso Fino Way	Earhardt Channel	Paso Fino & Iris Meadow Way	Curb Cuts to access Trail	3
11/18/19	FC1	McLean Drive	Franklin Cr	Trail Crossing at McLean Drive	Align Trail w/Crosswalk	1
11/18/19	FC2	Bolo Court	Franklin Cr	Trail Crossing at Bolo Court	Wash Out Pan Reconfigure	2
9/13/20	FC3	Gilliam Drive	Franklin Creek	Trail Crossing at Gilliam Drive	Sharp Curb Ramps, No Crosswalk	1
11/18/19	LC1	Rising Creek Way	Laguna Cr Trib 1	Curb Design at Rising Cr Way	Curb Cut Redesign	1
11/18/19	LC2	Salmon Creek Drive	Laguna Cr Trib 1	Trail Alignment at Salmon Cr Drive	Curb Cut Redesign & Trail Extension	1
9/13/20	LC3	Stonebrook Drive	Laguna Cr Trib 1	Curb Design at Stonebrook, East Side	Curb Cut Redesign	P
9/13/20	LC4	Sierra River Drive	Laguna Cr Trib 1	Sierra River at Bond	SE Corner redesign	2
9/23/20	LC5	Camada Court	Laguna Creek Trai	Camada Court Curb Cut	Curb Cut Redesign	3
10/3/20	OT1	Pacer & Locust	Old Town	Pacer/Locust Gate	Remove partial gate, new curb cuts	2
11/18/19	PL1	Mainline Drive	Powerline Trail	Trail Crossing at Mainline Drive	Trail Alignment w/Crosswalk	1
11/18/19	PL2	Apple Mill Drive	Powerline Trail	<b>Curb Design at Apple Mill Drive</b>	Curb Cut Redesign	1
9/13/20	PL3	Hambley Circle	Powerline Trail	Hambley Circle Curb Cuts	Redesign Curbs to access trail	2
11/18/19	RY1	Adobe Spring Way	Ryland Trail	Trail Crossing at Adobe Spring Way	Trail Alignment w/Crosswalk	P
11/19/19	RY2	Bertwin Way	Ryland Trail	Trail Crossing at Bertwin Way	Trail Alignment w/Crosswalk	P
4/4/20	SL1	Shorelake Drive	Stone Lakes Trail	Trail Connection to EG Blvd	Trail Alignment	2
9/23/20	WC1	Springhurst Dr	Whitehouse Creek	Sringhurst Dr Curb Cut	Curb Cut Redesign	3
6/7/20	WP1	W Bellaterra Dr.	Whitelock Pwy	Trail Crossings at Bellaterra Dr	Curb Designs & Trail Alignment	1

Priority "P" = Project underway

### FC1 - Franklin Creek Trail System - Minor Capital Improvement Recommendations

### **Trail Crossing At McLean Drive**



**Project Location – McLean Drive** 



Condition – Misaligned Trail to Crosswalk, no Curb cuts for Trail.



Current Situation – The Trail approach along Franklin Creek at McLean Drive has square curbs on both sides of McLean Drive and is misaligned to the crosswalk approximately 15-20' West of the Trail Crossing.

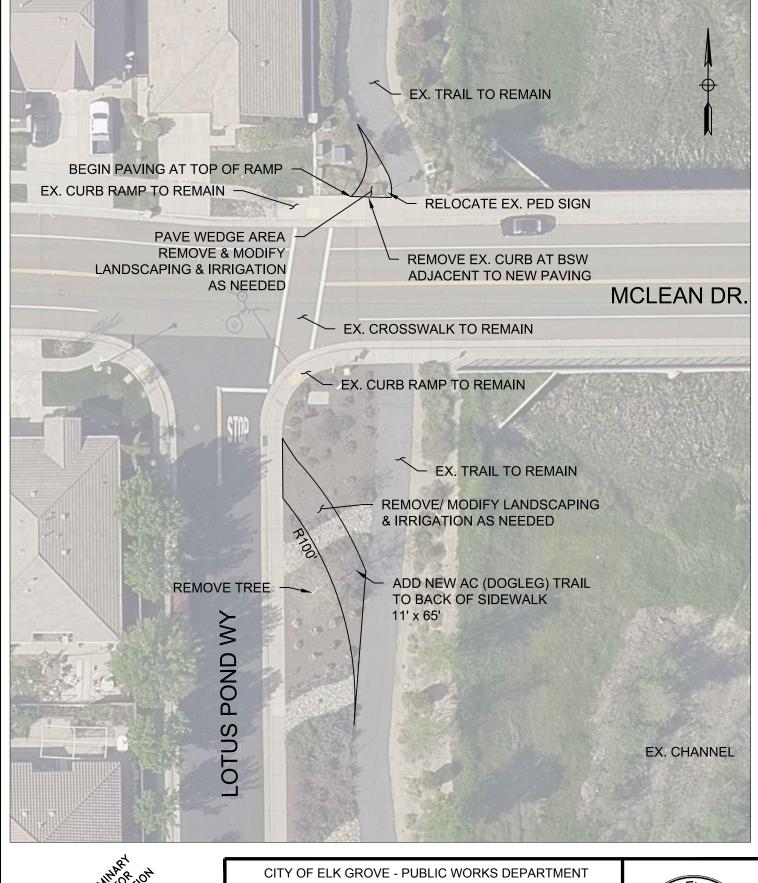


Bicycle riders are forced to make sharp turns to negotiate the narrow sidewalk to continue on the trail.

Pedestrians wishing to continue on the trail either cross outside the crosswalk or maneuver the unreasonable sidewalk/crosswalk configuration.



A possible solution may be similar to this crossing on W Camden Drive at S Camden Way. The ladder Crosswalk could be added at the trail and the current crosswalk removed. Provide ADA Compliant Curb ramps at the trail crossing. If a Stop sign on McLean is needed it can be added prior to the ladder crosswalk.





CDBG GRANTS 2021
MCLEAN DRIVE TRAIL IMPROVEMENTS
PROPOSED - DRAFT

DRAWN BY: ASB Scale: NONE

DATE: 2-11-2021

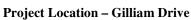
SHEET 1 OF 1



### FC3 – Franklin Creek System – Minor Capital Improvement Recommendations

### **Trail Crossing At Gilliam Drive**







Condition – No crosswalk, sharp rounded curbs for Trail entrance.





Current Situation – The Franklin Creek Trail rounded Curbs at the crossing of Gilliam Drive are steep and hard to negotiate on bike. There is no crosswalk.

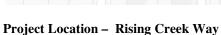


A safer more visible crossing with gradual curbs cuts is recommended.

### LC1 - Laguna Creek Trib 1 System - Minor Capital Improvement Recommendations

### **Curb Design at Rising Creek Way**







Condition – Trailhead and curb cut are misaligned, narrow and sharply winding

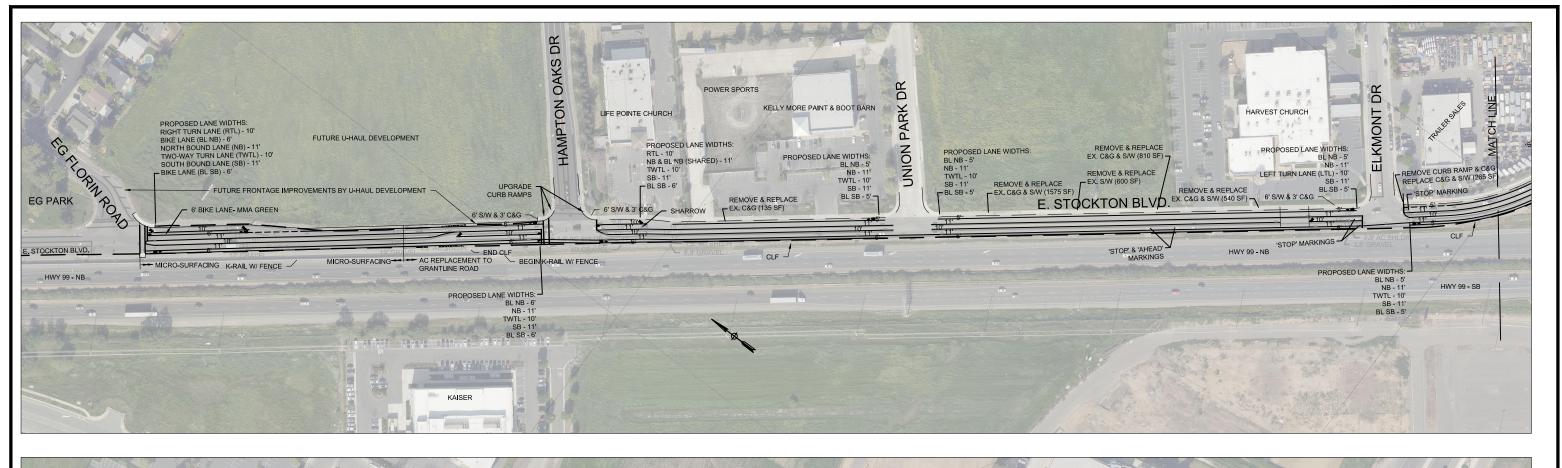


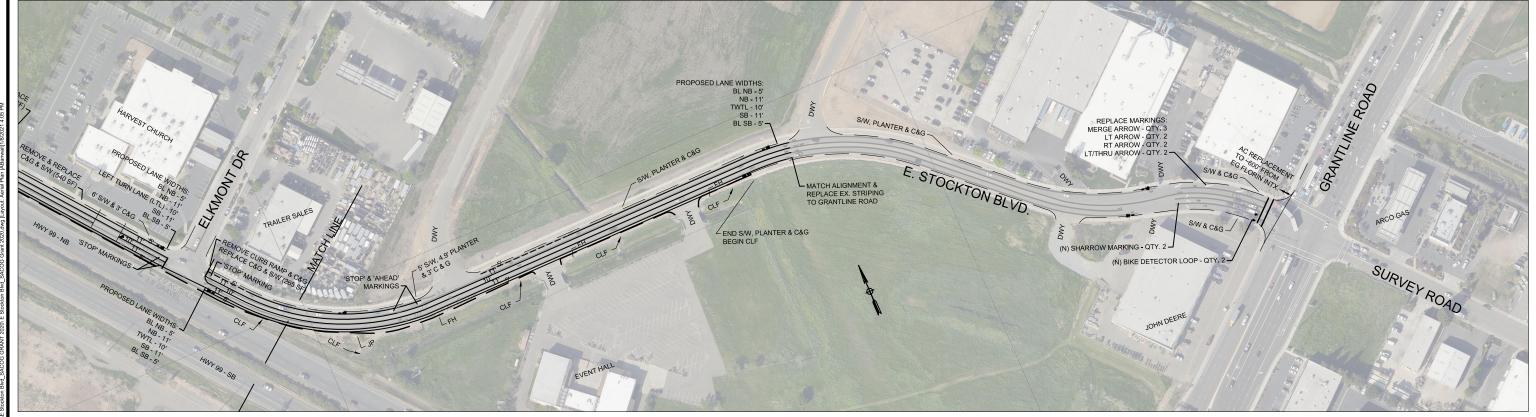
Current Situation – The existing curb cut requires several sharp turns around curbs, bollards and unpaved surfaces. This configuration is difficult to navigate.



A safer more direct line trail head is desirable.

# ATTACHMENT 4 East Stockton Blvd. Pavement Rehabilitation and Complete Streets





REVISION 9281 Office Park Circle ~ Suite 135 Elk Grove, CA 95758 916.661.3520

CHECKED:

### CITY OF ELK GROVE DEPARTMENT OF PUBLIC WORKS 8401 LAGUNA PALMS WAY

ELK GROVE, CALIFORNIA 95758 916.683.7111



SACOG 2021 REGIONAL FUNDING GRANT APPLICATION E. STOCKTON BLVD. PAVEMENT REHAB. & COMPLETE STREETS GRANT LINE ROAD TO ELK GROVE FLORIN ROAD

DATE:	SHEET:
JANUARY 8, 2021	1
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### TRAILS COMMITTEE STAFF REPORT March 15, 2021



PROJECT: BICYCLE, PEDESTRIAN, AND TRAILS MASTER PLAN UPDATE

FILE: WAM006 LOCATION: City-wide

**STAFF:** Carrie Whitlock, Strategic Planning and Innovation Program Manager

Kristin Parsons, Senior Civil Engineer, CIP Oversight

### **INTRODUCTION / BACKGROUND:**

The Bicycle, Pedestrian, and Trails Master Plan (BPTMP) updates the 2014 plan to establish a long-term vision for improving walking and bicycling in Elk Grove and identifies a short-term action plan of implementable projects, programs, and policies. The BPTMP provides a strategy to develop citywide walking and bicycling networks that provide access between residential neighborhoods, schools, transit, jobs and other services. These network improvements are combined with education, encouragement, enforcement, and evaluation programs to provide a holistic approach to improving active transportation in Elk Grove. The report also identifies a plan to implement these projects and programs through prioritization and phasing to ensure implementation is manageable and achievable. The BPTMP represents an aspirational vision for walking and bicycling in Elk Grove and recognizes that limited funding and resources will require strategic phases of implementation over many years.

This BPTMP is a critical tool for City staff as it shapes a balanced transportation system for Elk Grove. It updates the previous BPTMP, adopted in 2014, to reflect the current environment for walking and bicycling in the community and presents a focused, achievable action plan. The purpose of the update is to provide clear direction regarding location and design for future bicycle, pedestrian, and trail facilities and amenities, including those for equestrians; establish prioritization criteria for implementation of active transportation infrastructure over the next five to ten years; and identify potential funding sources for planning, construction, and maintenance of bicycle, pedestrian and trail facilities. The ultimate goal of the plan is to shift local trips from single occupancy vehicles to walking or bicycling as part of daily Elk Grove life.

The draft BPTMP has been prepared to meet the aforementioned project purposes. Significant modifications to the existing Master Plan are listed below:

- Includes current demographic data for the City of Elk Grove and region to reflect existing conditions;
- Updates and expands maps to reflect existing conditions and include existing and proposed bicycle, pedestrian, and trail facilities and network in Elk Grove and the region;
- Includes relevant and statewide federal initiatives and legislation;

- Identifies specific targets for increasing walking and bicycling in Elk Grove, reducing bicycle and pedestrian collisions, and reducing Level of Traffic Stress;
- Expands description of existing bicycle and trail network, bicycle facility types, and multimodal connections;
- Revises the list of proposed pedestrian, bicycle support facilities, and trail improvements to reflect capital project changes and current City plans;
- Updates summary of existing education, encouragement, and enforcement programs to reflect existing conditions;
- Includes design protocols for accessibility, bicycle design (facility selection, shoulder widths for rural roadways, lockers and racks, bicycle detection, signage and striping, and safety and security), multiuse trails standards (trail dimensions and clearance, signage and markings, trail amenities, and safety and security), and pedestrian sidewalk and crosswalk enhancements to reflect best practices and meet community needs;
- Includes key considerations for emerging mobility devices, including E-bikes, motorized scooters and boards, docked and dockless bikeshare systems, and rideshare and microtransit;
- Updates implementation criteria, strategies and procedures, and includes a new prioritization methodology to provide decision-making framework moving forward;
- Identifies potential federal, state, local and other funding sources to serve as a resource for priority projects; and
- Updates proposed bicycle and trail project expenditures to reflect existing conditions.

### **Staff recommendation:**

City Staff would like feedback from the Trails Committee on the public review draft of the Bicycle, Pedestrian, and Trails Master Plan.

**Attachments:** (Click on link below to view Attachment 1)

1. Bicycle, Pedestrian, and Trails Master Plan Public Review Draft